

Regional Residential Report

Rural City of Mildura

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CONTENTS

EXE	CUTIV	E SUMMARY	1
1.0	INTE	RODUCTION	3
	1.1	Purpose and Context	3
	1.2	Regional Context	3
	1.3	Urban Development Program Reports 2011	4
2.0	APP	ROACH AND METHODOLOGY	5
3.0	OVE	RVIEW	8
4.0	REC	ENT ACTIVITY	9
	4.1	Residential Building Approvals	9
	4.2	Residential Lot Construction	10
		4.2.1 Minor Infill Lot Construction	11
		4.2.2 Major Infill Lot Construction	12
		4.2.3 Broadhectare Lot Construction	12
		4.2.4 Non Urban Lot Construction	12
5.0	RES	IDENTIAL LAND SUPPLY	13
	5.1	Minor Infill Supply	14
	5.2	Major Infill Supply	15
	5.3	Broadhectare Supply	15
	5.4	Future Residential Land Supply	16
	5.5	Non Urban Allotments	16
6.0	PR0	JECTED DEMAND	18
7.0	YEA	RS OF SUPPLY – RESIDENTIAL LAND	20
8.0	RES	IDENTIAL TABLES	22
		OF SUBURBS AND STATISTICAL LOCAL AREAS	
		A MAP	26
יו) וכו	コンAKY	Y OF TERMS	27

LIST OF TABLES

Table 1:	Residential Lot Potential by Supply Type, 2011
Table 2:	Anticipated Lot Construction Activity – Major Infill, 2011
Table 3:	Anticipated Lot Construction Activity – Broadhectare, 2011
Table 4:	Estimated Years of Residential Broadhectare and Major Infill Land Supply, 2011
Table 5:	Minor Infill Lot Construction Activity, 2005-06 to 2010-11
Table 6:	Parent Lot Size of Minor Infill Lot Construction, 2005-06 to 2010-11
Table 7:	Major Infill Lot Construction Activity, 2005-06 to 2010-11
Table 8:	Broadhectare Lot Construction Activity, 2005-06 to 2010-11
Table 9:	Low Density Residential Lot Construction Activity, 2005-06 to 2010-11
Table 10:	Minor Infill (vacant lots) Supply by Lot Size Cohort, Dec 2009
Table 11:	Major Infill Lot Potential and Anticipated Development Timing (lots), 2011
Table 12:	Broadhectare Lot Potential and Anticipated Development Timing (lots), 2011
Table 13:	Occupied and Vacant Low Density Residential Zoned Lot Numbers, 2009
Table 14(a):	Estimated and Projected Population, 2010 to 2026
Table 14(b):	Estimated and Projected Number of Dwellings, 2010 to 2026
Table 14(c):	Projected Average Annual Change in the Number of Persons and Dwellings, 2006 to 2026
Table 14(d):	Projected Average Annual Percentage Change in the Number of Persons and Dwellings, 2006 to 2026

LIST OF GRAPHS

LIST OF GRA	NPHS
Graph 1:	Number of Residential Building Approvals by Type, 2005-06 to 2010-11
Graph 2:	Number of Residential Lots Constructed by Supply Type, 2005-06 to 2010-11
Graph 3:	Average Annual Number of Residential Lots Constructed by Suburb, 2005-06 to 2010-11
Graph 4:	Parent Lot Size of Minor Infill Lot Subdivision, 2005-06 to 2010-11
Graph 5:	Minor Infill Supply – Number of Vacant Zoned Residential Allotments, by Lot Size Cohort, 2011
Graph 6:	Number of Vacant and Occupied 'non-urban' Allotments, 2009
Graph 7:	Historic and Projected Demand for Residential Dwellings, 2006 to 2026

EXECUTIVE SUMMARY

The Urban Development Program for Regional Victoria provides an analysis of supply and demand for residential and industrial land across parts of regional Victoria. The initial municipalities covered were Ballarat, Greater Bendigo, Latrobe and Wodonga. This round of land supply assessments is for the municipalities of Wangaratta, Greater Shepparton, Warrnambool, Horsham and Mildura. This report provides information on residential supply and demand for the Rural City of Mildura.

The following residential land supply assessment was undertaken by Spatial Economics Pty Ltd and commissioned by the Department of Planning and Community Development in conjunction with the Rural City of Mildura.

It draws on important information and feedback obtained through a number of comprehensive consultations with key council officers, and Department of Planning and Community Development regional officers undertaken through the course of the project.

RECENT ACTIVITY

From 2005-06 to 2010-11 residential building approval activity within the Rural City of Mildura has averaged 378 dwellings per annum. The amount of building approval activity as measured on an annual basis has been relatively consistent.

The vast majority of building approvals (87%) since 2005-06 have been separate houses, 10% semi-detached dwellings and 3% units/apartments.

Total residential lot construction for the period 2005-06 to 2010-11 averaged 339 lots per annum. The majority (74%) were broadhectare lots, 12% Major Infill, 9% were Minor Infill, and 5% Non Urban. The majority (72%) of residential lot construction activity was located within the suburb of Mildura and followed by Red Cliffs (16%).

In comparison to the annual volume of residential building approvals, residential lot construction varied considerably during this period. Broadhectare residential lot construction was the lowest in 2007-08 at 163 lots and 'peaked' the following years at 334 lots and 339 lots respectively.

PROJECTED DEMAND

Projected dwelling requirements sourced from Victoria in Future 2012 indicate that a total of 5,013 additional dwellings (or on average 334 per annum) will be required to house the projected population for the Rural City of Mildura by 2026.

An alternative demand projection has been developed that is based on recent (2005-06 to 2010-11) building approval activity – a measure of expressed demand, in conjunction with growth rates identified in the State Governments' projections. This demand scenario results in an average annual dwelling requirement of 366 dwellings per annum.

This growth scenario results in a 9% (475 dwellings) increase in total dwelling requirements from 2011 to 2026.

RESIDENTIAL LAND SUPPLY

In total there is a residential lot supply of approximately 8,614. This is comprised of:

- 6,210 zoned broadhectare lots (72% of supply);
- 13 major infill lots (less than 1% of supply);

- 156 vacant non urban residential lots (2% of supply); and
- 2,235 designated future residential lots (26% of supply).

Of the 6,210 broadhectare lot potential 70% (4,322 lots) is located in the suburb of Mildura, 16% in Red Cliffs (972 lots), 11% in Irymple (679 lots) and 4% in Merbein (237 lots).

It is estimated that over the next five years an average 315 lots per annum will be constructed within existing zoned broadhectare areas, since 2005/06 – 265 broadhectare lots per annum were constructed.

In total there is an estimated lot potential within Future Residential areas of approximately 2,235. Of this lot potential:

- 1,650 lots are located in Mildura; and
- 585 lots are located in Nichols Point.

YEARS OF RESIDENTIAL LAND SUPPLY

Two projected demand scenarios have been used to assess the number of years' supply of residential land stocks. The outcomes are summarised below:

VICTORIA IN FUTURE 2012 DEMAND SCENARIO

Based on this demand scenario there is sufficient broadhectare and major infill zoned stock to satisfy **15+ years** of projected demand. For future (unzoned) land supply stocks (with an associated estimated yield), there is sufficient land to satisfy **7 years** of projected demand.

HISTORIC TREND BASED DEMAND SCENARIO

In terms of zoned broadhectare and major infill residential land stocks it is estimated based on the identified supply and projected demand, there are sufficient land stocks to satisfy **15+ years** of future demand. In terms of future (unzoned) residential land supply stocks (with an associated estimated yield), there is sufficient land to satisfy **6 years** of projected demand.

MINOR INFILL LOT SUPPLY

In addition, the minor infill lot supply of 1,347 lots also constitutes around **3.5 to 4 years** of vacant land.

POTENTIAL LOT CONSTRUCTION ACTIVITY

Based on existing planning permits, recent construction activity and Council feedback it is anticipated that over the next five years, on average 317 lots per annum will be constructed within existing zoned broadhectare and major infill areas.

This rate of anticipated lot construction is similar to the rates of recent lot construction; therefore the level of anticipated construction is likely to be achieved. Based on anticipated lot construction activity over the next five years 26% of the zoned residential broadhectare and major infill stock will be consumed. This indicates that there is sufficient zoned broadhectare lot stock to meet short to medium term requirements.

Conclusion and Current Actions

In summary there is an adequate stock of zoned residential land to meet Victoria in Future and trend based consumption rates across the Rural City of Mildura. Consumption of residential land, however, should continue to be monitored to ensure there are sufficient land stocks to meet future demand.

Based on Victoria in Future 2012 projections, the Rural City of Mildura currently has in excess of 15 years supply of zoned residential land stocks across the municipality; however, has only 7 years of 'future' or unzoned land stocks.

Mildura Council are currently preparing a Housing and Settlement Strategy to help guide the community's future housing and settlement needs beyond 2030, and assist in long-term planning for Mildura and the surrounding settlements.

1.0 INTRODUCTION

1.1 PURPOSE AND CONTEXT

The Urban Development Program was set up in 2003 to assist in managing the growth and development of metropolitan Melbourne and the Geelong region, and help ensure the continued sustainable growth of these areas in order to maintain their high levels of liveability.

The primary purpose of the Urban Development Program is to improve the management of urban growth by ensuring that government, councils, public utilities and the development industry have access to up-to-date and accurate information on residential and industrial land availability, development trends, new growth fronts, and their implications for planning and infrastructure investment.

To achieve the primary purpose the Urban Development Program provides accurate, consistent and updated intelligence on residential and industrial land supply, demand and consumption. This in turn assists decision-makers in:

- maintaining an adequate supply of residential and industrial land for future housing and employment purposes;
- providing information to underpin strategic planning in urban centres;
- linking land use with infrastructure and service planning and provision;
- taking early action to address potential land supply shortfalls and infrastructure constraints; and
- contributing to the containment of public sector costs by the planned, coordinated provision of infrastructure to service the staged release of land for urban development.

The information contained and reported within the Urban Development Program enables early action to be taken in areas where land shortfalls have been identified.

1.2 PROGRAM CONTEXT

During 2009-10, the Urban Development Program was expanded across key provincial areas across regional Victoria. Initially, this included the municipalities of Ballarat, Greater Bendigo, Latrobe and Wodonga. The next round of completed land supply assessments include the municipalities of Wangaratta, Greater Shepparton, Warrnambool, Horsham and Mildura.

In addition, land supply assessments for the following municipalities are near completion, these include: Mount Alexander, Mitchell, Macedon, Moorabool, Baw Baw, Bass Coast, South Gippsland, Moyne, Murrindindi, Colac-Otway and Golden Plains.

The expanded Urban Development Program into regional Victoria will build local and regional data bases and, importantly, provide a platform for mapping and spatial analysis in each region. This will in turn allow councils and other key stakeholders in the planning and development sectors to make more informed decisions in the growth and investment of these key areas across regional Victoria.

The industrial and residential land supply assessments for the municipalities of Wangaratta, Greater Shepparton, Warrnambool, Horsham and Mildura were undertaken by Spatial Economics Pty Ltd, and commissioned by the Department of Planning and

Community Development in conjunction with the associated councils.

These areas form the initial expansion of the Urban Development Program across regional Victoria. Other areas will be incorporated into the Urban Development Program in the future.

1.3 2011 URBAN DEVELOPMENT PROGRAM REPORTS

The 2011 Urban Development Program Reports for Wangaratta, Greater Shepparton, Warrnambool, Horsham and Mildura, as well as the 2011 Urban Development Program Report for metropolitan Melbourne, are available online at www.dpcd.vic.gov.au/urbandevelopmentprogram

Interactive online maps are also available. MapsOnline enables users to search for specific projects, generate reports and print or download maps and statistical reports. It allows users to search for specific land supply areas by region or municipality, estate name, Melway reference, street address or lot number.

To access the Regional Urban Development Program MapsOnline visit www.land.vic.gov.au/udp

For more information about the Urban Development Program, email the Department of Planning and Community Development at urbandevelopment.program@dpcd.vic.gov.au

2.0 APPROACH & METHODOLOGY

The following provides a brief outline of the major methodologies and approach in the assessment of recent residential lot construction, residential land supply, projections of demand and determining adequacy of land stocks. In addition, key definitions of terms used within the following assessment are detailed in the glossary of terms at the end of this report.

Information is presented at both a Statistical Local Area (SLA) and suburb (Australian Bureau of Statistics definition) level. A map highlighting the location of these boundaries is located within the data appendices. The report retains ABS terminology for the geographic areas, however it is appreciated that the term 'suburbs' includes urban areas and townships.

Note that for the purposes of this report the regional component of the expanded Urban Development Program is referred to as the 'Regional Urban Development Program'.

ESTIMATING FUTURE DWELLING REQUIREMENTS

The Population and Household Projections 2011-2031 for Victoria and Its Regions, released by the Department of Planning and Community Development and outlined in *Victoria in Future 2012*, are used by the Regional Urban Development Program as the basis for determining projected demand for residential allotments. Demand information is assessed at both a municipal level and by the component Statistical Local Areas (SLAs).

RESIDENTIAL LAND

In the following land supply assessments residential lot construction and land supply have been designated by differing supply types, namely:

Minor Infill: Undeveloped land within the existing urban area, zoned for residential development, and parent lot or existing lot less than 1ha.

Major Infill: Undeveloped land or sites identified for redevelopment within the existing urban area, zoned for residential development, and parent lot or existing lot greater than 1ha.

Broadhectare: Undeveloped land generally located on the urban fringe, zoned for residential development (no previous urban development activity), and the parent lot greater than 1ha.

Future Residential: Land identified by the relevant municipal authority for future residential development and current zoning not supportive of 'normal' residential development. Land which has an 'Urban Growth Zone' applied, and a precinct structure plan has not yet been approved, falls into this category.

Non Urban: Low Density Residential (LDRZ) or Rural Living (RLZ), or land identified for future LDRZ or RLZ.

RESIDENTIAL LOT CONSTRUCTION

Residential lot construction has been determined via the processes established within the State Governments Housing Development Data project. It involves the extensive cleaning of the residential cadastre and the application of this cadastre to the land supply types identified above.

A constructed lot is defined by the year of construction and the issue of certificate of title. Construction activity has been assessed on an annual basis as at July of each year from 2005 to 2011.

LOT YIELDS

Lot yields have been established on a parcel by parcel basis for the following land supply types: major infill, broadhectare and future residential.

In establishing the lot yield for each individual land parcel the following information was used: incidence and location of native vegetation, zoning, natural features such as creeks, old mineshafts, escarpments, floodways, localised current/recent market yields, existing studies such as structure plans, municipal strategic statements etc.

In addition to site specific issues, 'standard' land development take-outs are employed, including local and regional. The amount/proportion of such take-outs are dependent on the site of the land parcel i.e. a 1ha site will have less take-outs than say a 50ha site. This approach has been utilised by both the residential and industrial land supply assessments since 2004 in the metropolitan Urban Development Program.

Further intelligence and verification is sourced from local council planning officers.

A small number of supply sites have been allocated a zero lot yield due to a number of varying factors, these include but not limited to:

- unlikely to be developed over the next 15 years due to issues such as significant ownership fragmentation on relatively small parcels of land;
- subdivision restricted until sewerage is provided;
- the site is within an area of low demand and is unlikely to be developed within the foreseeable future; and
- potential/likely lot density could be low.

Sites with a zero lot yield have been identified and are summarised by location and area.

DEVELOPMENT TIMING

Staging for lot construction or development timing has been established for five broad time periods, namely:

- 1 to 2 years (2011-12-2012-13)
- 3 to 5 years (2013-14-2015-16)
- 6 to 10 years (2016-17-2020-21)
- 11 years or more (2021 and beyond)
- No timing

Land identified for development over the next 2 years is available for residential purposes, and the required permits to subdivide the land generally exist and are being implemented.

Land parcels identified for development in 3 to 5 years are normally zoned, or may have rezonings finalised or approaching finalisation. They may also have permits to subdivide the land. Some degree of confidence can be applied to the timing and staging of these developments.

Confidence about lot yields and staging declines for developments proposed beyond 5 years as it is industry practice to regard developments beyond this period with less certainty in terms of exact staging, timing and yields.

A no timing category has been established for potential residential development sites that are within low demand areas (generally small outlying settlements). These sites typically in addition are allocated a zero potential lot yield. They are identified as potential and are measured by area.

Where land has been identified as 'future residential' there are no associated timings, as these cannot be confidently applied until such time the land is zoned to allow residential development to occur. Similarly, land which is within an Urban Growth Zone, where a precinct structure plan has not been approved, falls into a similar category. At such time a precinct structure plan has been prepared and approved, potential timings of residential

development associated to these areas can be applied with a higher degree of confidence. It should also be noted that timing of lot construction is cyclical, and highly dependent on underlying demand, economic cycles and industry capacity. This can mean that stated development intentions will vary from on-the-ground construction activity over time and by location. However, it is highly accurate in terms of the general direction and amount of growth.

Development timings have only been established for both major infill land supply stocks and broadhectare land.

Anticipated development timings are primarily sourced from existing planning permits, historic and current market activity, knowledge of industry capacity, projected demand and most importantly intelligence from local council staff.

NON URBAN

Non Urban residential allotments have been established via the assessment of the cadastre and zoning information. All allotments zoned either Rural Living (RLZ) and Low Density Residential (LDRZ) are included. Custom technology as described above was utilised to establish the stock of vacant low density allotments, this was subsequently verified via a manual process in conjunction with aerial imagery. The assessment is undertaken on the date of the latest aerial imagery.

YEARS OF SUPPLY FOR RESIDENTIAL LAND

A key purpose of the Regional Urban Development Program is to identify if sufficient residential land is available to meet projected dwelling requirements within the relevant municipality. Sufficient stock of residential land is required to maintain an ongoing supply to the market and to contribute to:

- adequate competition in the land development market to avoid unnecessary upward pressure on land prices and housing affordability; and
- sufficient lead times for planning and service provision agencies to undertake appropriate strategic and infrastructure planning activities.

For the purpose of reporting on the years of supply of residential stocks, the Regional Urban Development Program assesses the existing stock of residential land (major Infill, broadhectare and future residential) relative to projected demand.

In assessing the number of years of broadhectare, major infill and designated future (unzoned) residential land supply, only a component of the total projected demand is proportioned to estimate future demand for broadhectare and major infill supply; with the remainder apportioned for future demand for other forms of residential supply such as low density and rural living.

Years of supply is undertaken at both a municipal level (total) and by Statistical Local Area. Years of supply is expressed for both the total zoned stocks of identified residential land and future residential land stocks.

Two projected demand scenarios have been applied:

- Dwelling requirements contained within Victoria in Future 2012; and
- Recent residential building approval trends (2005 to 2011).

Both sets of projections are discounted by the historic average of total broadhectare and major infill lot construction relative to total residential lot construction activity. In addition, the historic trend scenario applies the projected proportional rate of change as identified within *Victoria in Future 2012*.

3.0 OVERVIEW

The Rural City of Mildura lies in the far north west corner of the state. Geographically, it is a large municipality, with a range of settlements, farming communities and public land. Mildura is its main centre located on the Murray River, 550 kilometres from Melbourne. Its main industries include dryland and irrigated agriculture, horticulture, tourism and food processing. Mildura has a wide range of retail, education, health and community services and is the major regional centre for government and private sector services extending into New South Wales and South Australia.

This report covers the trends and shifts in building activity across the municipality of Mildura, and provides an insight into proposed future residential development activity. The information in this section has been compiled from a number of comprehensive consultations with key representatives from the Rural City of Mildura. It is supported by datasets from the Australian Bureau of Statistics.

Urban Mildura, including Red Cliffs, Irymple and Merbein, is represented by Mildura Part A SLA.

4.0 RECENT ACTIVITY

This section of the report details the recent activity of residential lot construction and dwelling approvals across the Rural City of Mildura. Residential lot construction activity is detailed from 2005-06 to 2010-11 and is presented at a suburb, Statistical Local Area (SLA) and municipal level. Residential lot construction is further analysed by supply type/location, namely:

- Minor Infill;
- Major Infill;
- · Broadhectare; and
- Non Urban.

4.1 RESIDENTIAL BUILDING APPROVALS

As measured from 2005-06 to 2010-11 residential building approval activity within the Rural City of Mildura has averaged 378 dwellings per annum, the amount of building approval activity as measured on an annual basis has been relatively consistent. However, there were only 254 dwelling approvals in 2008-09 and 297 approvals in 2010-11.

Graph 1 illustrates the amount of building approval activity by dwelling type on a quarterly basis for the Rural City.

The vast majority of building approvals (87%) since 2005-06 have been separate houses, 10% semi-detached dwellings and 3% units/apartments.

The majority (98% or 370 per annum) of building approval activity since 2005-06 has been located within the Statistical Local Area (SLA) of Mildura Part A –essentially the urban area of Mildura and the nearby townships of Irymple, Red Cliffs and Merbein, within 20 kilometres of Mildura.

350 300 **Number of Dwelling Approvals** 250 200 150 100 50 Decolo Mar.01 Juno1 sep.07 Decol Nar.Og Jun 08 Septon Dec OB Ś Apartments Townhouses

Graph 1: Number of Quarterly Residential Building Approvals by Type, 2005-06 to 2010-11

Source: Australian Bureau of Statistics, Catalogue No.8731.0

4.2 RESIDENTIAL LOT CONSTRUCTION

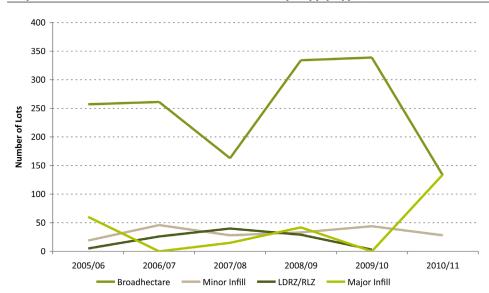
Analysis has been undertaken to determine on a lot by lot basis the location and amount of residential lot construction activity from 2005-06 to 2010-11. Lot construction activity has been classified into distinct supply types and or supply locations as defined above.

Graph 2 summarises the amount of residential lot construction by supply type for the Rural City of Mildura. From 2005-06 to 2010-11 there was an average annual residential lot construction of 339. The majority (74%) were broadhectare lots, 12% major infill, 9% were minor infill, and 5% non urban.

In comparison to the annual volume of residential building approvals, residential lot construction varies considerably. Residential lot construction was the lowest in 2007-08 at 246 lots and 'peaked' the following year at 570 lots. This lot construction variance overtime is a typical trend in the land development industry and indicates no significant supply implications.

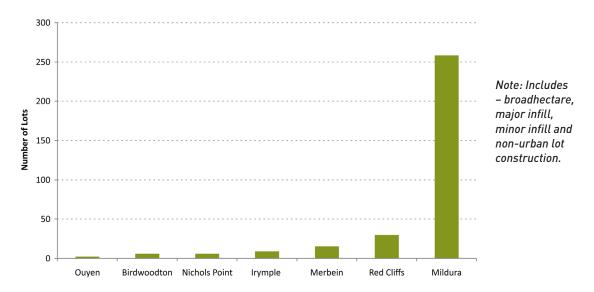
Graph 3 illustrates the average annual volume of all residential lot production by suburb. The majority (72%) of residential lot construction activity was located within the suburb of Mildura and followed by Red Cliffs (16%).

Lot construction and residential building approval activity as measured from 2005-06 to 2010-11 align in terms of the identified volume at 357 and 378 respectively per annum.



Graph 2: Number of Residential Lots Constructed by Supply Type, 2005-06 to 2010-11

Graph 3: Average Annual Number of Residential Lots Constructed by Suburb, 2005-06 to 2010-11



Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

4.2.1 MINOR INFILL LOT CONSTRUCTION

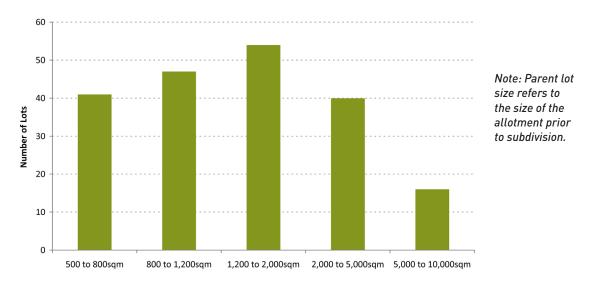
Minor infill lot construction activity as measured from 2005-06 to 2010-11 across the Rural City of Mildura averaged 33 lots per annum. This represents 9% of all residential lot construction activity across the municipality.

Minor infill lot construction activity was concentrated within the established urban area of Mildura, there was negligible activity in the suburbs of Irymple, Red Cliffs, Merbein and Ouyen.

As measured annually from 2005-06 to 2010-11, the amount of minor infill lot construction activity was relatively consistent. In 2008-09 there were approximately 33 minor infill lots constructed, increasing to 44 in 2009-10. In 2010-11 there were 28 minor infill lots constructed.

Of the 198 minor infill lots constructed 44% were constructed on 'parent' lots sized less than 1,200sqm, there were no lots constructed on 'parent lots less than 500sqm. There were 54 lots (27%) constructed on parent lot size between 1,200 and 2,000sqm, and 40 lots constructed (20%) on parent lots sized from 2,000 to 5,000sqm. Graph 4 summarises the volume of minor infill lot construction by 'parent' lot size cohorts.

Graph 4: Parent Lot Size of Minor Infill Lot Subdivision, 2005-06 to 2010-11



4.2.2 MAJOR INFILL LOT CONSTRUCTION

Major infill lot construction activity as measured from 2005-06 to 2010-11 across the Rural City averaged 42 lots per annum. This represents 12% of all residential lot construction activity across the municipality. All major infill lot construction was located within the suburb of Mildura.

As measured annually from 2005-06 to 2010-11, the amount of major infill lot construction activity has varied significantly. In 2005-06 there were approximately 60 major infill lots constructed. Over the next four years only 57 major infill lots were constructed. In 2010-11 a total of 134 major infill lots were constructed – this was a retirement village development in Eighth Street Mildura.

4.2.3 BROADHECTARE LOT CONSTRUCTION

Broadhectare lot construction activity as measured from 2005-06 to 2010-11 across the Rural City averaged 247 lots per annum. This represents 74% of all residential lot construction activity across the municipality.

The majority of all broadhectare lot construction activity was located within the suburb of Mildura (74%), with significant activity in Red Cliffs (12%).

As measured annually from 2005-06 to 2010-11, the amount of broadhectare lot construction activity has varied significantly in terms of the recent average. In 2007-08 there was approximately 163 broadhectare lots constructed increasing to 334 the following year. In 2010-11 broadhectare lot production has declined to 133.

4.2.4 NON URBAN LOT CONSTRUCTION

Non urban lot construction activity as measured from 2005-06 to 2010-11 across the Rural City has averaged approximately 21 lots per annum. This represents 5% of all residential lot construction activity across the municipality.

Of this lot construction activity all was zoned Low Density Residential (LDRZ). The location of low density lot construction includes:

- 37 lots in Nichols Point;
- 36 lots in Birdwoodton: and
- 21 lots in Red Cliffs.

From 2005-06 to 2010-11 there was an average annual residential lot construction of 339. The majority (74%) were broadhectare lots, 12% major infill, 9% minor infill and 5% non urban.

As measured from 2005-06 to 2010-11 residential building approval activity within the Rural City of Mildura has averaged 378 per annum. The vast majority of building approvals (87%) since 2005-06 have been separate houses, 10% semi-detached dwellings and 3% units/apartments.

Analysis of the amount of building approvals and residential lot construction indicates a functioning residential land market within Mildura.

5.0 RESIDENTIAL LAND SUPPLY

This section of the report details the stock (measured in lots) of residential land across the municipality of Mildura as at July 2011. Residential lot stock/supply is presented at a suburb, Statistical Local Area (SLA) and municipal level. Residential land supply is further analysed by supply type/location, namely:

- Minor Infill;
- Major Infill;
- Broadhectare;
- Future Residential; and
- Non Urban.

For both major infill and broadhectare land supply areas, anticipated lot construction timing is presented. This refers to the likely timing of lot construction, not dwelling construction.

Table 1 details the residential land supply, measured in potential lot yields, by supply type across the Rural City of Mildura as at July 2011. In total (excluding minor infill) there is a residential lot supply of approximately 8,614. This is comprised of:

- 6,210 zoned broadhectare lots (72% of supply);
- 13 major infill lots (less than 1% of supply);
- 156 vacant non urban residential lots (2% of supply); and
- 2,235 designated future (unzoned) residential lots (26% of supply).

Each of the supply types are further detailed below.

Table 1: Residential Lot Potential by Supply Type, 2011

SLA/Suburb/LGA	Broad Hectare	Future Residential (Unzoned)	Major Infill	Non Urban	Total
Mildura (RC) – Pt A	6,210	2,235	13	0	8,458
Birdwoodton	0	0	0	36	36
Cabarita	0	0	0	3	3
Irymple	679	0	0	0	679
Koorlong	0	0	0	10	10
Merbein	237	0	0	0	237
Mildura	4,322	1,650	13	46	6,031
Nichols Point	0	585	0	42	627
Red Cliffs	972	0	0	19	991
Mildura LGA	6,210	2,235	13	156	8,614

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Note: Non-urban supply refers to vacant (as at 2009) LDRZ and RLZ zoned allotments.

5.1 MINOR INFILL SUPPLY

A parcel by parcel assessment was undertaken to identify minor infill supply, specifically zoned vacant allotments sized less than one hectare. The assessment is based on the latest aerial imagery of December 2009/January 2010. The identification of vacant allotments sized less than one hectare does not provide an estimated dwelling yield. Rather it simply identifies the vacant allotment by lot size and location.

Dwelling yields on such allotments can vary significantly, examples range from:

- 800sqm vacant allotment within a broadhectare estate typically would yield one dwelling;
- 800sqm vacant allotment within the urban centre, could typically range from one to four dwellings; and
- 5,000sqm allotment within a township zone (un-sewered) one dwelling compared with anything from five plus dwellings within a larger urban settlement.

As at December 2009, there were 1,347 minor infill lots identified. Of these lots, 1,046 were sized less than 1,200sgm or 78% of the identified lots. In addition there were:

- 163 vacant lots sized between 1,200 to 2,000sqm;
- 120 lots sized from 2,000sqm to 5,000sqm; and
- 18 lots sized from 5,000 to 10,000sqm.

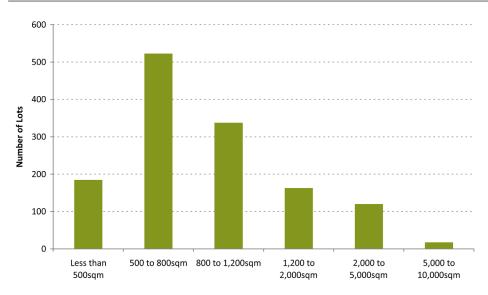
Graph 5 summarises the size distribution of identified minor infill supply.

All of these allotments have potential to yield multiple lots post subdivision. As noted previously 9% of lot construction activity across Mildura was minor infill, and of this lot construction, 56% was from parent lots sized 1,200sqm or less.

The majority of minor infill supply is located in the suburbs of:

- Mildura 848 lots;
- Red Cliffs 169 lots:
- Ouyen 62 lots; and
- Murrayville 58 lots.

Graph 5: Minor Infill Supply – Number of Vacant Zoned Residential Allotments, by Lot Size Cohort, 2011



5.2 MAJOR INFILL SUPPLY

As at July 2011, there was a residential lot capacity on one major infill site of approximately 13. It is anticipated that all of this lot potential will be constructed over the next two years. This site is located in Eighth Street, Mildura.

Table 2: Anticipated Lot Construction Activity - Major Infill, 2011

	Deve	elopment Timi	Timing (lots/dwellings) No Timina						
SLA/LGA	1-2 years	3-5 years	6-10 years	11+ years	(hectares)	Dwelling Potential			
Mildura LGA	13	0	0	0	4.1	13			

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

An additional three sites have been identified totalling 4.1 hectares, no yield or potential development timing has been attributed and these sites are located on the north-west end of Tenth, Eleventh and Twelfth Streets in Mildura.

5.3 BROADHECTARE SUPPLY

As at July 2011, there was a residential lot capacity within broadhectare areas of approximately 6,210, of which 70% (4,322 lots) is located in the suburb of Mildura, 16% in Red Cliffs (972 lots) and 11% in Irymple (679 lots). Table Three identifies the lot yield and estimated development timing of zoned broadhectare lot stock by SLA.

Table 3: Anticipated Lot Construction Activity - Broadhectare, 2011

	No Timing	Total Zoned Lot				
SLA/LGA	1-2 years	3-5 years	6-10 years	11+ years	(hectares)	Potential
Mildura (RC) – Pt A	597	979	1,378	3,256	0	6,210
Mildura (RC) – Pt B	0	0	0	0	499	0
Mildura LGA	597	979	1,378	3,256	499	6,210

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Broadhectare lot potential represents 72% of the total existing zoned residential land supply across the Rural City of Mildura.

Based on existing planning permits, recent construction activity and Council feedback it is anticipated that over the next five years, on average 315 lots per annum will be constructed within existing zoned broadhectare areas (since 2005-06 an average of 265 lots per annum were constructed).

Over the 6-10 year period 276 lots are anticipated to be constructed per annum, close to the recent historic levels of construction. This will result in a residual zoned broadhectare lot capacity of 3,256.

NO TIMING/YIELD

A total 499 hectares of zoned vacant land over one hectare in size has been identified that has the potential for broadhectare subdivision. However, these parcels are typically in low demand areas, zoned Township (TZ) and in many instances un-sewered. Townships that have relatively high levels of this land stock form include:

- Walpeup 421 hectares;
- Colignan 32 hectares; and
- Werrimull 28 hectares.

This potential residential land supply source has deliberately been excluded from a lot yield and timing perspective as it is considered unlikely that any significant volume of subdivision activity will occur within the sites.

5.4 FUTURE RESIDENTIAL LAND SUPPLY

Analysis has been undertaken in conjunction with municipal planning officers to identify the location and associated lot yield of future residential land stocks. Future residential land stocks are identified by the Mildura Rural City Council, and contained within various municipal planning policy and strategy planning documents.

Future residential land stocks are not zoned to support immediate 'normal' residential development, and rezoning and structure planning processes are required before normal residential development proceeds.

Locations which face natural hazards (such as fire, flood and landslide) need to be assessed as part of the decision making associated with a proposed rezoning change.

Within the Rural City of Mildura, there is an estimated lot potential within Future Residential areas of approximately 2,235. Of this lot potential:

- 1,650 lots are located in Mildura; and
- 585 lots are located in Nichols Point.

5.5 NON URBAN ALLOTMENTS

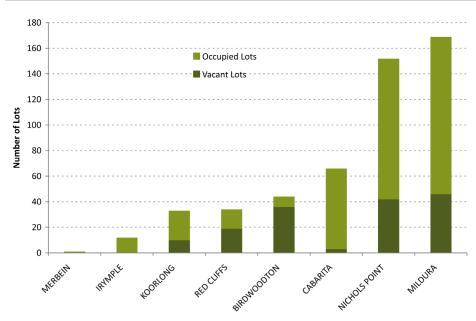
The stock of both occupied and vacant non-urban residential allotments have been determined on a lot by lot basis as at December 2009. A low density residential allotment is defined as all allotments that are zoned Low Density Residential (LDRZ) and Rural Living (RLZ). Within the Mildura municipality there is no land zoned RLZ. Occupied is defined as evidence of a 'habitable' dwelling and vacant is defined as no evidence of a habitable dwelling via the interpretation of aerial imagery.

As at December 2009 across the municipality of Mildura there was a total of 511 non-urban allotments. Of these, 156 lots were vacant, a lot vacancy rate of 31%. Graph 6 summarises the stock of both occupied and vacant non-urban residential allotments by suburb.

The location of the majority of non-urban lots across the municipality includes:

- Mildura total 169 lots (lot vacancy of 37%);
- Nichols Point total 152 lots (lot vacancy of 38%);
- Cabarita total 66 lots (lot vacancy of 4%); and
- Birdwoodton total 44 lots (lot vacancy of 82%);

Graph 6: Number of Vacant and Occupied 'non-urban' Allotments, 2009



In total (excluding minor infill) there is a residential lot supply of approximately 8,614. This is comprised of:

- 6,210 zoned broadhectare lots (72% of supply);
- 13 major infill lots (less than 1% of supply);
- 156 vacant non urban residential lots (2% of supply); and
- 2,235 designated future residential lots (26% of supply).

As at December 2009, there were 1,347 minor infill lots identified. Of these lots, 1,046 were sized less than 1,200sqm or 78% of the identified lots. Minor infill accounted for 9% of lot construction activity across Mildura, and of this lot construction, 56% was from parent lots sized 1,200sqm or less.

Based on existing planning permits, recent construction activity and Council feedback it is anticipated that over the next five years, on average 315 lots per annum will be constructed within existing zoned broadhectare areas (since 2005-06 an average of 265 lots per annum were constructed).

Over the 6-10 year period 276 lots are anticipated to be constructed per annum, close to the recent historic levels of construction. This will result in a residual zoned broadhectare lot capacity of 3,256.

Within the Rural City of Mildura, there is an estimated lot potential within future residential (unzoned) areas of approximately 2,235.

As at December 2009 across the municipality of Mildura there were a total of 511 non-urban allotments. Of this total, 156 lots were vacant, a lot vacancy rate of 31%.

6.0 PROJECTED DEMAND

This report incorporates the most recently available demand figures to project dwelling requirements and 'years of supply' of residential land. These figures currently use the *Victoria in Future 2012* projections as the basis for demand, which are updated in line with state population and household projections.

Victoria in Future 2012 is the Victorian Government's official population and household projections. Information is provided for state-wide, regional and metropolitan areas as well as local government areas. Victoria in Future 2012 reflects the latest available trends such as changes to levels of immigration or economic conditions, or changes to policy affecting population growth locations and levels, and subsequent demand for housing.

Graph 7 summarises the projected demand for residential dwellings for the Rural City of Mildura. In addition, it highlights historic 'expressed' demand for residential dwellings in the form of residential building approvals and lot construction.

Projected dwelling requirements sourced from Victoria in Future 2012 indicate that a total of 5,013 additional dwellings (or on average 334 per annum) will be required to house the projected population for the Rural City of Mildura. For specific time cohorts average annual dwelling requirements include:

- 2011 to 2016 344;
- 2016 to 2021 338; and
- 2021 to 2026 321.

As measured from 2011 to 2026, the average annual projected demand by SLA within the municipality of Mildura is:

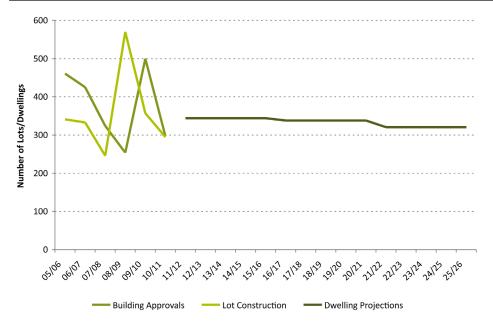
- Part A: 329 dwellings per annum (e.g. Mildura, Irymple, Red Cliffs and Merbein); and
- Part B: 5 dwellings per annum (e.g. Ouyen, Walpeup, Underbool and Murrayville).

An alternative demand projection has been developed that is based on recent (2005-06 to 2010-11) building approval activity – a measure of expressed demand, in conjunction with growth rates identified in the State Governments' projections. In summary, utilising this growth rate scenario results in average dwelling requirements of:

- 2011 to 2016 377;
- 2016 to 2021 370: and
- 2021 to 2026 351.

This growth scenario results in a 9% (475 dwellings) increase in total dwelling requirements from 2011 to 2026.

Graph 7: Historic and Projected Demand for Residential Dwellings, 2006 to 2026



Source: Department of Planning and Community Development Victoria in Future 2012 Australian Bureau of Statistics, Catalogue No.8731.0 Spatial Economics Pty Ltd

Projected dwelling requirements sourced from *Victoria in Future 2012* indicate that a total of 5,013 additional dwellings (or on average 334 per annum) will be required to house the projected population for the Rural City of Mildura. For specific time cohorts average annual dwelling requirements include:

- 2011 to 2016 344;
- 2016 to 2021 338; and
- 2021 to 2026 321.

An alternative demand projection has been developed that is based on recent (2005-06 to 2010-11) building approval activity – a measure of expressed demand, in conjunction with growth rates identified in the State Governments' projections. In summary, utilising this growth rate scenario results in average dwelling requirements of:

- 2011 to 2016 377;
- 2016 to 2021 370; and
- 2021 to 2026 351.

This growth scenario results in a 9% (475 dwellings) increase in total dwelling requirements from 2011 to 2026.

7.0 YEARS OF SUPPLY - RESIDENTIAL LAND

Analysis has been undertaken to estimate the years of residential land supply by Statistical Local Area. In estimating the years of residential land supply only major infill, zoned broadhectare and future residential land supply types are considered. In assessing the estimated years of supply, the demand component for the above supply types are estimated via the assessment of historic consumption.

The Population and Household Projections 2011-2031 for Victoria outlined in *Victoria in Future 2012*, are used by the Regional Urban Development Program as the basis for determining projected demand for residential allotments. Demand information is assessed at both a municipal level and by the component Statistical Local Areas (SLAs). An alternative demand scenario is presented based on historic building approval activity. Based on historic (July 2005 to July 2011) lot construction activity it is estimated that within the Mildura – Part A SLA 87% of dwelling requirements were for broadhectare/major infill allotments. There are no broadhectare or major infill residential land stocks in the Mildura – Part B SLA.

Table 4 summarises the estimated years of supply by demand scenario for major infill and broadhectare stocks combined.

YEARS OF SUPPLY - VICTORIA IN FUTURE 2012 DEMAND

In terms of zoned broadhectare and major infill residential land stocks it is estimated based on the identified supply and projected demand, there are sufficient land stocks to satisfy **15+ years** of future demand.

In terms of future (unzoned) residential land supply stocks, there is sufficient land to satisfy **7 years** of projected demand.

YEARS OF SUPPLY - HISTORIC TREND BASED DEMAND

In terms of zoned broadhectare and major infill residential land stocks it is estimated based on the identified supply and projected demand, there are sufficient land stocks to satisfy **15+ years** of future demand.

In terms of future (unzoned) residential land supply stocks, there is sufficient land to satisfy **6 years** of projected demand.

POTENTIAL LOT CONSTRUCTION ACTIVITY

Based on existing planning permits, recent construction activity and Council feedback it is anticipated that over the next five years, on average 317 lots per annum will be constructed within existing zoned broadhectare and major infill areas.

This rate of anticipated lot construction is similar to the rates of recent lot construction; therefore the level of anticipated construction is likely to be achieved. Based on anticipated lot construction activity over the next five years 26% of the zoned residential broadhectare and major infill stock will be consumed. This implies that there is ample zoned broadhectare lot stock to meet short to medium term requirements.

Table 4: Estimated Years of Residential Broadhectare and Major Infill Land Supply, 2011

	Victo	oria in Future	2012	Historic Trend Scenario			
SLA	Zoned Stocks	Unzoned Stocks	Total Stocks	Zoned Stocks	Unzoned Stocks	Total Stocks	
Mildura – Pt A	15+	7	15+	15+	6	15+	

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

In total, there is currently sufficient zoned broadhectare stock to meet projected requirements under a number of differing demand scenarios. Two differing demand projection scenarios indicate that there is currently between:

- 15+ years supply of zoned stock Victoria in Future 2012; and
- 15+ years supply of zoned stock trend based construction.

The potential level of lot construction activity (by proposed timing of subdivision) indicates 26% of zoned stock will be consumed over the next five years, which broadly aligns with recent construction trends.

In terms of future (unzoned) residential land stocks, in total there is sufficient supply to satisfy between **6 to 7 years** of demand.

8.0 RESIDENTIAL TABLES

Table 5: Minor Infill Lot Construction Activity, 2005-06 to 2010-11

SLA/Suburb/LGA	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	Average Lots Constructed
Mildura (RC) – Pt A	19	42	26	32	30	28	30
Cardross	0	1	0	0	0	0	0
Irymple	1	6	6	0	0	16	5
Merbein	1	2	0	1	3	0	1
Mildura	13	31	15	29	23	11	20
Red Cliffs	4	2	5	2	4	1	3
Mildura (RC) – Pt B	0	4	2	1	14	0	4
Ouyen	0	3	2	1	9	0	3
Walpeup	0	1	0	0	5	0	1
Mildura LGA	19	46	28	33	44	28	33

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Table 6: Parent Lot Size of Minor Infill Lot Construction, 2005-06 to 2010-11

	Parent Lot Size Area Sqm									
SLA/Suburb/LGA	Less than 500sqm	500 to 800sqm	800 to 1,200sqm	1,200 to 2,000sqm	2,000 to 5,000sqm	5,000 to 10,000sqm				
Mildura (RC) – Pt A	0	41	46	46	28	16				
Cardross	0	0	1	0	0	0				
Irymple	0	3	0	10	0	16				
Merbein	0	1	2	3	1	0				
Mildura	0	33	33	30	26	0				
Red Cliffs	0	4	10	3	1	0				
Mildura (RC) – Pt B	0	0	1	8	12	0				
Ouyen	0	0	1	8	6	0				
Walpeup	0	0	0	0	6	0				
Mildura LGA	0	41	47	54	40	16				

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Table 7: Major Infill Lot Construction Activity, 2005-06 to 2010-11

Lots/Dwellings Constructed											
Average Lot SLA/Suburb/LGA 2005-06 2006-07 2007-08 2008-09 2009-10 2010-11 Production											
Mildura (RC)	60	0	15	42	0	134	42				
Mildura	60	0	15	42	0	134	42				
Mildura LGA	60	0	15	42	0	134	42				

Table 8: Broadhectare Lot Construction Activity, 2005-06 to 2010-11

SLA/Suburb/LGA	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	Average Lot Production
Mildura (RC) – Pt A	257	261	163	334	339	133	247
Irymple	13	0	12	0	32	0	8
Merbein	29	0	50	0	6	0	14
Mildura	215	236	61	266	282	109	195
Red Cliffs	0	25	40	68	22	24	30
Mildura LGA	257	261	163	334	339	133	243

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Table 9: Low Density Residential Lot Construction Activity, 2005-06 to 2010-11

SLA/Suburb/LGA	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	Total Lots Constructed
Mildura (RC) – Pt A	5	26	40	29	3	0	103
Birdwoodton	0	0	17	19	0	0	36
Mildura	0	0	9	0	0	0	9
Nichols Point	0	26	0	10	1	0	37
Red Cliffs	5	0	14	0	2	0	21
Mildura LGA	5	26	40	29	3	0	103

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Table 10: Minor Infill (vacant lots) Supply by Lot Size Cohort, Dec 2009

SLA/Suburb/LGA	Less than 500sqm	500 to 800sqm	800 to	1,200 to 2,000sqm	2,000 to 5,000 sam	5,000 to 10,000sqm	Total Lots
Mildura (RC) – Pt A	185	517	285	41	46	7	1081
Cardross	0	0	1	0	5	0	6
Irymple	2	5	12	4	5	0	28
Merbein	6	24	16	1	7	1	55
Mildura	168	428	197	29	21	5	848
Red Cliffs	9	60	59	7	8	1	144
Mildura (RC) – Pt B	0	6	53	122	74	11	266
Colignan	0	0	0	0	1	0	1
Merigur	0	1	8	17	7	0	33
Murrayville	0	0	14	23	18	3	58
Nangiloc	0	0	0	2	1	0	3
Ouyen	0	4	13	23	19	3	62
Red Cliffs	0	0	3	20	2	0	25
Underbool	0	0	2	12	6	3	23
Walpeup	0	0	0	10	10	1	21
Wargan	0	1	5	0	4	1	11
Werrimull	0	0	8	15	6	0	29
Mildura LGA	185	523	338	163	120	18	1347

Table 11: Major Infill Lot Potential and Anticipated Development Timing (lots), 2011

Development Timing (lots/dwellings)								
6-10 No Timing SLA/Suburb/LGA 1-2 years 3-5 years years 11+ years (hectares)								
Mildura (RC)	13	0	0	0	4.1	13		
Mildura	13	0	0	0	4.1	13		
Mildura LGA	13	0	0	0	4.1	13		

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Table 12: Broadhectare Lot Potential and Anticipated Development Timing (lots), 2011

	Deve	lopment	Timing (Lots)			Total	
SLA/Suburb/LGA	1-2 years	3-5 years	6-10 years	11+ years	No Timing (ha)	Total Zoned Lot Potential	Future Residential (Unzoned)	Broad hectare Lot Stock
Mildura (RC) – Pt A	597	979	1,378	3,256	0	6,210	2,235	8,445
Irymple	0	20	124	535	0	679	0	679
Merbein	0	45	0	192	0	237	0	237
Mildura	565	876	1,186	1,695	0	4,322	1,650	5,972
Nichols Point	0	0	0	0	0	0	585	585
Red Cliffs	32	38	68	834	0	972	0	972
Mildura (RC) – Pt B	0	0	0	0	499	0	0	0
Colignan	0	0	0	0	32	0	0	0
Murrayville	0	0	0	0	9	0	0	0
Nangiloc	0	0	0	0	2	0	0	0
Ouyen	0	0	0	0	9	0	0	0
Walpeup	0	0	0	0	421	0	0	0
Werrimull	0	0	0	0	28	0	0	0
Mildura LGA	597	979	1,378	3,256	499	6,210	2,235	8,445

Source: Spatial Economics Pty Ltd and Department of Planning and Community Development 2011

Note: The no timing status identifies potential broadhectare land stocks but do not attempt to estimate potential yield and development timing. This potential is primarily is located in low demand areas where there has been historically minimal to no subdivision activity.

Table 13: Occupied and Vacant Low Density Residential Zoned Lot Numbers, 2009

SLA/Suburb/LGA	Vacant	Occupied	Vacancy Rate (%)	Total Lots
Mildura (RC) – Pt A	156	355	31%	511
BIRDWOODTON	36	8	82%	44
CABARITA	3	63	5%	66
IRYMPLE	0	12	0%	12
KOORLONG	10	23	30%	33
MERBEIN	0	1	0%	1
MILDURA	46	123	27%	169
NICHOLS POINT	42	110	28%	152
RED CLIFFS	19	15	56%	34
Mildura LGA	156	355	31%	511

Table 14(a): Estimated and Projected Population, 2010 to 2026

	Estimated Resident Population							
SLA /LGA	2010	2011	2016	2021	2026			
Mildura (RC) – Pt A	50,522	51,390	54,182	56,649	58,893			
Mildura (RC) – Pt B	3,815	3,814	3,754	3,676	3,600			
Mildura LGA	54,337	55,204	57,936	60,325	62,493			

Source: Department of Planning and Community Development Victoria in Future 2012

Table 14(b): Estimated and Projected Number of Dwellings, 2010 to 2026

		Structural Private Dwellings							
SLA /LGA	2010	2011	2016	2021	2026				
Mildura (RC) – Pt A	20,813	21,274	22,969	24,636	26,214				
Mildura (RC) – Pt B	1,987	1,994	2,019	2,042	2,067				
Mildura LGA	22,800	23,268	24,989	26,678	28,281				

Source: Department of Planning and Community Development Victoria in Future 2012

Table 14(c): Projected Average Annual Change in the Number of Persons and Dwellings, 2011 to 2026

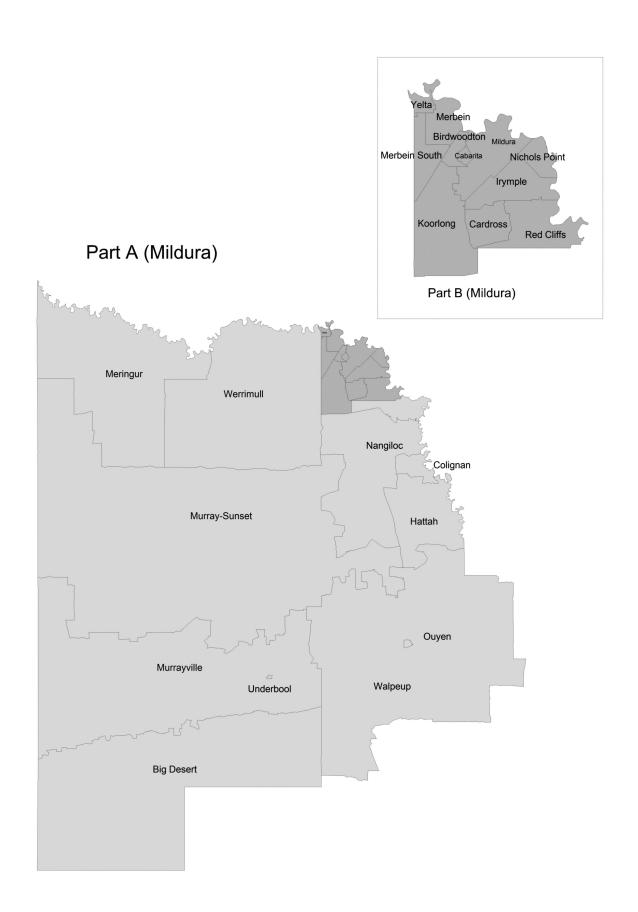
	Estimated Resident Population				Structural Private Dwellings			
	2011 to 2016 to 2021 to 2011 to				2011 to	2016 to	2021 to	2011 to
SLA /LGA	2016	2021	2026	2026	2016	2021	2026	2026
Mildura (RC) – Pt A	558	493	449	500	339	333	316	329
Mildura (RC) – Pt B	-12	-16	-15	-14	5	5	5	5
Mildura LGA	546	478	434	486	344	338	321	334

Source: Department of Planning and Community Development Victoria in Future 2012

Table 14(d): Projected Average Annual Percentage Change in the Number of Persons and Dwellings, 2011 to 2026

	Estimated Resident Population				Structural Private Dwellings			
	2011 to	2016 to	2021 to	2011 to	2011 to	2016 to	2021 to	2011 to
SLA /LGA	2016	2021	2026	2026	2016	2021	2026	2026
Mildura (RC) – Pt A	1.1%	0.9%	0.8%	0.9%	1.5%	1.4%	1.2%	1.4%
Mildura (RC) – Pt B	-0.3%	-0.4%	-0.4%	-0.4%	0.3%	0.2%	0.2%	0.2%
Mildura LGA	1.0%	0.8%	0.7%	0.8%	1.4%	1.3%	1.2%	1.3%

Source: Department of Planning and Community Development Victoria in Future 2012



GLOSSARY OF TERMS

BROADHECTARE LAND

Undeveloped land generally located on the urban fringe, zoned for residential development (no previous urban development activity), and the parent lot greater than 1ha.

CONSTRUCTED LOT

For the purposes of the Urban Development Program, a lot is created when land has been subdivided ('constructed') whether or not a separate title has been issued.

DWELLING

A building used as a self-contained residence, may include house, apartment, student accommodation, retirement or aged care facilities or a mobile dwelling such as a caravan.

FUTURE RESIDENTIAL LAND

Land identified by the relevant municipal authority for future residential development and current zoning not supportive of 'normal' residential development. Land which is has an 'Urban Growth Zone' applied, and a precinct structure plan has not yet been approved, falls into this category.

LOCAL GOVERNMENT AREA (LGA)

A geographical area that is administered by a local council.

LOT

For the purposes of the Urban Development Program, a lot is created when land has been subdivided ('constructed') whether or not a separate title has been issued.

MAJOR INFILL

Undeveloped land within the existing urban area, zoned for residential development, and parent lot or existing lot greater than 1ha. Major infill projects include residential redevelopment projects that are proposed to be converted or redeveloped for residential purposes and that will yield 10 or more dwellings.

MAPSONLINE

An interactive online program that gives users the ability to search for specific projects, generate reports, and print or download maps and statistical reports. It also allows the user to search for specific land supply areas by region or LGA, estate name, Melway reference, street address or lot number, and contains mapping and statistical information sourced through the Urban Development Program. Registered users can also make site-specific feedback on-line.

MINOR INFILL

Undeveloped land within the existing urban area, zoned for residential development, and parent lot or existing lot less one hectare. This includes vacant residential lots.

NON-URBAN LAND

Land zoned Low Density Residential (LDRZ) or Rural Living (RLZ).

PRECINCT STRUCTURE PLANS

In the Urban Growth Zone (UGZ), the precinct structure plan (PSP) is the key document that triggers the conversion of non-urban land into urban land. A precinct structure plan is a long-term strategic plan that describes how a precinct or a series of sites will be developed.

SUBURB (AUSTRALIAN BUREAU OF STATISTICS)

This is a census-specific area where Collection Districts are aggregated to approximate suburbs.

STATISTICAL LOCAL AREA (SLA)

A geographical area created by the Australian Bureau of Statistics for statistical purposes. Victoria is divided into 200 SLAs. SLAs may be the same as an LGA or in most cases several SLAs aggregate to form LGAs.

