

Planning Policy Framework, Integration version March 2014

Revised SPPF with draft *Plan Melbourne* and RGPs included, and showing potential integration of local policy.

This document has been prepared by the SPPF Review Advisory Committee.

This document is based on the Advisory Committee's interpretation of the October 2013 version of Plan Melbourne, and the December 2013 versions of Regional Growth Plans.

The Committee proposes that state policy appears in each scheme, but regional policy appears only in relevant schemes. Local policy would appear only in the scheme to which it applies. All state and regional policy would appear in the Victoria Planning Provisions, but local policy would not.

This version shows the how policy would apply in the:

PLANNING POLICY FRAMEWORK
Clause: 11 Open Space

ABOUT THIS DOCUMENT

This document has been prepared by the SPPF Review Advisory Committee.

It is document a ‘work-in-progress’ of the Committee for comment. Comments are sought until 23 May 2014. An information package containing and explaining this document as well as general information about consultations and the actions of the Committee can be found on the website of the Department of Transport, Planning and Local Infrastructure at www.dtpli.vic.gov.au/planning. Go to the section listing current planning panels and advisory committees.

The Committee is headed towards an integrated version of state, regional and local policy to replace the SPPF and LPPF and provide a more streamlined and easy to interpret presentation of policy.

The Committee has benefited from feedback on its earlier ‘foundation draft’. Two critical issues have emerged:

1. The ‘rules of entry into the Planning Policy Framework (PPF), and
2. A more defined approach to language.

Mark up conventions

Clauses in this draft have been marked to identify where the policy has originated:

- [10.2p5] Clause and paragraph number from current SPPF. These policies may have been edited by the Committee.
- [New] New text introduced as part of a policy neutral review of the SPPF by the Committee.
- [Update] New text inserted after consultation with policy owners (State government departments and statutory authorities and agencies).
- [PM pg 10] [1.1.1.1] *Plan Melbourne* page reference or action reference
- [RGP] New text to implement Regional Growth Plans
- [DP] Metropolitan Planning Strategy Discussion Paper, 2012

Rules of entry

New policy must meet each of the rules of entry to be considered for inclusion in the PPF.

Rule 1. Status

1. At a state policy level, the policy must be formally adopted policy of the State Government.
2. At a regional policy level, the policy must be formally adopted policy of the State Government or all the affected councils.
3. At the local policy level, the policy must be formally adopted policy of the relevant planning authority, or the State Government.

Rule 2. Relevance

1. The policy must achieve at least one of the following four objectives:
 - (a) facilitate sound, strategic planning and co-ordinated action at State, regional and municipal levels
 - (b) facilitate the integration of land use and development planning and policy with environmental, social, economic, conservation and resource management policies at State, regional and municipal levels
 - (c) facilitate development
 - (d) facilitate positive actions by responsible authorities and planning authorities to meet the planning objectives of Victoria.
2. The policy is best applied through the land use planning and development system.

Rule 3. Drafting

1. The text of the policy must be prepared in a form that meets the drafting conventions of the Planning Policy Framework.

Rule 4. Document references

1. Documents required to make or inform a planning decision, which meet Rule 1, may be included under “Guidelines for decision makers.”
2. Documents which do not meet Rule 1, but which form useful background as to why a policy has been drafted in a particular way, may be included as “Background Documents”.

Defined language

Strategies

The following matrix of strategy verbs presents the Committee’s approach to the use of verbs in strategies based on the policy approach to be taken and the type of action to which the policy is directed. It identifies whether the strategy has a focus of facilitation, regulation, further planning work or identifying matters for consideration.

Matrix of strategy verbs		APPROACH TO BE TAKEN		
		Make it happen (facilitate)	Support it happening (support)	Control what happens (should must)
ACTION THEMES	Build new	Facilitate Provide	Support Create	Require
	Repair	Upgrade	Improve	Restore
	Reinforce	Maintain	Conserve	Protect Reinforce
	Preserve	Reduce (the adverse impact)	Minimise (the adverse impact)	Avoid (the adverse impact)
	Decide	Recognise Balance		
	Plan	Prepare (a specific type of plan) Plan/design Use (a specific technique or approach)		

Particular provisions

Particular provisions relevant to the policy matter have been listed to aid the decision maker.

Guidelines for decision makers

These include:

1. Relevant matters to be considered
2. Information to be supplied with permit applications
3. Standards that should be met in planning decisions.

Documents to be considered as relevant hold weight in decision making, at the discretion of the decision maker.

Strategic planning guidelines

The strategic planning guidelines are intended to indicate desirable further strategic work within a framework of continuous improvement.

List of strategic planning guideline verbs	a)	Monitor, consider
	b)	Review
	c)	Plan, Prepare (a specific type of plan), Identify
	d)	Use

Background documents

These are reference documents that provide background information to assist in understanding the context within which objectives, strategies and guidelines have been framed.

CONTENTS

11	OPEN SPACE.....	1
11.01	Public open space	1

11 OPEN SPACE

11.01 PUBLIC OPEN SPACE

11.01-S-01 Public open space

State Policy

VC## dd/mm/yyyy

Objectives and strategies

Objective 1 To provide open space commensurate with the needs of the community. [11.03-1p1]

Strategy 1.1 Provide new open space in residential areas, in growth areas and in areas that have an undersupply of parkland. [11.03-1p16]

Strategy 1.2 Provide open space for

- nature conservation,
- recreation and play,
- formal and informal sport,
- social interaction and
- peace and solitude. [11.03-1p13part]

Strategy 1.3 Plan open space networks that: [11.03-1p3]

- Are linked through the provision of walking and cycle trails and rights of way. [11.03-1p4]
- Are integrated with open space from abutting subdivisions. [11.03-1p5]
- Incorporate, where practicable, links between major parks and activity areas, along waterways and natural drainage corridors, connecting places of natural and cultural interest, as well as maintaining public accessibility on public land immediately adjoining waterways and coasts. [11.03-1p6]
- Create walking and cycle links to commercial and community facilities. [11.03-1p7part]

Strategy 1.4 Design open space to accommodate people of all abilities, ages and cultures. [11.03-1p14]

Strategy 1.5 Require replacement open space of equal or greater size and quality where existing open space is reduced by a change of use or occupation. [11.03-1p12]

Strategy 1.6 Require land use and development adjoining regional or metropolitan open space, national parks and conservation reserves to complement the open space in terms of visual and noise impacts, treatment of waste water to reduce turbidity or pollution and preservation of vegetation. [11.03-1p8]

Objective 2 To provide for the long term management of public open space. [11.03-2p1]

Strategy 2.1 Avoid buildings and infrastructure not consistent with the management objectives of the open space. [11.03-2p4]

Strategy 2.2 Avoid blocking public access along stream banks and foreshores by development. [11.03-2p5]

Strategy 2.3 Require public land immediately adjoining waterways and coastlines to remain in public ownership. [11.03-2p6]

Particular provisions

1. Clause 52.01 – Public Open Space Contribution and Subdivision

Guidelines for decision makers

Consider as relevant: [11.03-1p17]

1. Any relevant Growth Corridor Plans. [11.03-1p19]

Strategic planning guidelines

Strategic planning should:

1. Improve the quality and distribution of open space and ensure long-term protection. [11.03-1p9]
2. Ensure major open space corridors are protected and enhanced. [11.04-7p2]

11.01-M00-01 Public open space

Regional Policy: Metropolitan Melbourne

VC## dd/mm/yyyy

This policy is based on the Advisory Committee's interpretation of Plan Melbourne and may need to be reviewed before the PPF is finalised.

Objectives and strategies

Objective 1 To create a network of metropolitan open space. [11.04-7p1]

- Strategy 1.1 Create continuous open space links and trails along the: [11.04-7p10]
- a) Western Coastal parklands (linking Point Gellibrand, Point Cook and Werribee) [11.04-7p11]
 - b) Merri Creek parklands (extending to Craigieburn) [11.04-7p12]
 - c) Maribyrnong River parklands [11.04-7p13]
 - d) Frankston parklands (linking existing parks from Carrum to Mornington) [11.04-7p14]
 - e) Werribee River [Update]
 - f) Kororoit Creek. [Update]
- Strategy 1.2 Create open space networks in growth areas, where existing open space is limited and demand is growing, and in the surrounding region of Metropolitan Melbourne including: [11.04-7p3]
- a) Werribee River Regional Park [11.04-7p4]
 - b) Werribee Township Regional Park [11.04-7p5]
 - c) Kororoit Creek Regional Park [11.04-7p6]
 - d) Merri Creek Regional park [11.04-7p7]
 - e) Toolern Creek Regional Park [11.04-7p8]
 - f) Cranbourne Regional Park [11.04-7p9]
- Strategy 1.3 Avoid development that would compromise the Yarra River and Maribyrnong River corridors and other waterways as significant open space, recreation, aesthetic, conservation and tourism assets. [11.04-7p16]
- Strategy 1.4 Maintain the lower Yarra River as a focus for sport, entertainment and leisure. [11.04-7p17]

Strategic planning guidelines

Strategic planning should:

1. Prepare a metropolitan open space strategy. [4.5.1.1]
2. Review ways of increasing open space in local areas. [4.5.2.1]
3. Identify possible new regional open space. [4.5.2.4]
4. Prepare shared-use plans of open space and recreation facilities for all government schools. [4.5.2.5]
5. Protect future metropolitan parklands. [11.04-7p15]

11.01-gnut-01 Public open space

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required