

# Planning Policy Framework, Integration version March 2014

**Revised SPPF with draft *Plan Melbourne* and RGPs included, and showing potential integration of local policy.**

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This document has been prepared by the SPPF Review Advisory Committee.

This document is based on the Advisory Committee's interpretation of the October 2013 version of Plan Melbourne, and the December 2013 versions of Regional Growth Plans.

The Committee proposes that state policy appears in each scheme, but regional policy appears only in relevant schemes. Local policy would appear only in the scheme to which it applies. All state and regional policy would appear in the Victoria Planning Provisions, but local policy would not.

This version shows the how policy would apply in the:

**PLANNING POLICY FRAMEWORK**  
**Clause: 10 Community development**

## ABOUT THIS DOCUMENT

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This document has been prepared by the SPPF Review Advisory Committee.

It is document a 'work-in-progress' of the Committee for comment. Comments are sought until 23 May 2014. An information package containing and explaining this document as well as general information about consultations and the actions of the Committee can be found on the website of the Department of Transport, Planning and Local Infrastructure at [www.dtpli.vic.gov.au/planning](http://www.dtpli.vic.gov.au/planning). Go to the section listing current planning panels and advisory committees.

The Committee is headed towards an integrated version of state, regional and local policy to replace the SPPF and LPPF and provide a more streamlined and easy to interpret presentation of policy.

The Committee has benefited from feedback on its earlier 'foundation draft'. Two critical issues have emerged:

1. The 'rules of entry into the Planning Policy Framework (PPF), and
2. A more defined approach to language.

## Mark up conventions

Clauses in this draft have been marked to identify where the policy has originated:

- [10.2p5] Clause and paragraph number from current SPPF. These policies may have been edited by the Committee.
- [New] New text introduced as part of a policy neutral review of the SPPF by the Committee.
- [Update] New text inserted after consultation with policy owners (State government departments and statutory authorities and agencies).
- [PM pg 10] [1.1.1.1] *Plan Melbourne* page reference or action reference
- [RGP] New text to implement Regional Growth Plans
- [DP] Metropolitan Planning Strategy Discussion Paper, 2012

## Rules of entry

New policy must meet each of the rules of entry to be considered for inclusion in the PPF.

### Rule 1. Status

1. At a state policy level, the policy must be formally adopted policy of the State Government.
2. At a regional policy level, the policy must be formally adopted policy of the State Government or all the affected councils.
3. At the local policy level, the policy must be formally adopted policy of the relevant planning authority, or the State Government.

### Rule 2. Relevance

1. The policy must achieve at least one of the following four objectives:
  - (a) facilitate sound, strategic planning and co-ordinated action at State, regional and municipal levels
  - (b) facilitate the integration of land use and development planning and policy with environmental, social, economic, conservation and resource management policies at State, regional and municipal levels
  - (c) facilitate development
  - (d) facilitate positive actions by responsible authorities and planning authorities to meet the planning objectives of Victoria.
2. The policy is best applied through the land use planning and development system.

**Rule 3. Drafting**

1. The text of the policy must be prepared in a form that meets the drafting conventions of the Planning Policy Framework.

**Rule 4. Document references**

1. Documents required to make or inform a planning decision, which meet Rule 1, may be included under “Guidelines for decision makers.”
2. Documents which do not meet Rule 1, but which form useful background as to why a policy has been drafted in a particular way, may be included as “Background Documents”.

**Defined language**

**Strategies**

The following matrix of strategy verbs presents the Committee’s approach to the use of verbs in strategies based on the policy approach to be taken and the type of action to which the policy is directed. It identifies whether the strategy has a focus of facilitation, regulation, further planning work or identifying matters for consideration.

Matrix of strategy verbs		APPROACH TO BE TAKEN		
		Make it happen (facilitate)	Support it happening (support)	Control what happens (should must)
ACTION THEMES	Build new	Facilitate Provide	Support Create	Require
	Repair	Upgrade	Improve	Restore
	Reinforce	Maintain	Conserve	Protect Reinforce
	Preserve	Reduce (the adverse impact)	Minimise (the adverse impact)	Avoid (the adverse impact)
	Decide	Recognise Balance		
	Plan	Prepare (a specific type of plan) Plan/design Use (a specific technique or approach)		

**Particular provisions**

Particular provisions relevant to the policy matter have been listed to aid the decision maker.

**Guidelines for decision makers**

These include:

1. Relevant matters to be considered
2. Information to be supplied with permit applications
3. Standards that should be met in planning decisions.

Documents to be considered as relevant hold weight in decision making, at the discretion of the decision maker.

### Strategic planning guidelines

The strategic planning guidelines are intended to indicate desirable further strategic work within a framework of continuous improvement.

List of strategic planning guideline verbs	a)	Monitor, consider
	b)	Review
	c)	Plan, Prepare (a specific type of plan), Identify
	d)	Use

### Background documents

These are reference documents that provide background information to assist in understanding the context within which objectives, strategies and guidelines have been framed.

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# 10 COMMUNITY DEVELOPMENT

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## 10.01 DISTRIBUTION OF SOCIAL AND CULTURAL INFRASTRUCTURE

### 10.01-S-01 Distribution of social and cultural infrastructure

State Policy

VC## dd/mm/yyyy

#### Objectives and strategies

**Objective 1 To provide fair distribution of and access to social and cultural infrastructure.** [19.02-4p1]

Strategy 1.1 Facilitate social and cultural infrastructure in activity centres. [19.02-4p3]

Strategy 1.2 Facilitate not-for-profit community services. [4.4.3.2]

Strategy 1.3 Plan community infrastructure to cater for all faiths. [PM]

Strategy 1.4 Provide regional social and cultural infrastructure in regional cities and regional centres. [RGP]

Strategy 1.5 Provide community services to small settlements. [RGP]

Strategy 1.6 Provide social infrastructure that is well located, flexible and accessible, including hospitals, aged care and education facilities. [RGP]

Strategy 1.7 Facilitate the integration of social and cultural infrastructure with transport services and infrastructure. [RGP]

**Objective 2 To encourage social and cultural infrastructure that is integrated and co-located.** [New AC]

Strategy 2.1 Plan for the provision of social infrastructure in sequence with new residential development. [RGP]

Strategy 2.2 Support co-location of local social infrastructure such as schools, community centres and health services on shared sites and designed as multi-purpose facilities. [RGP]

Strategy 2.3 Provide for integrated regional and sub-regional scale community, cultural and recreation facilities. [RGP]

Strategy 2.4 Support ongoing upgrades to infrastructure and new integrated, networked models [RGP]

**Objective 3 To provide emergency services in appropriate locations.** [New]

Strategy 3.1 Support the siting of police stations, fire stations, ambulance and emergency services for efficient service delivery. [15.01-4p4part]

#### Strategic planning guidelines

Strategic planning should:

1. Identify and address gaps and deficiencies in social and cultural infrastructure. [19.02-4p2]
2. Review community infrastructure needs (including transport, education, health, justice, arts and human services) for areas that have, or are expected to have, strong population growth. [7.3.4.1]
3. Review the need for additional land for cemeteries and crematoria, including existing cemeteries, and identify possible new locations. [4.4.4.1]

### 10.01-gnut-01 Distribution of social and cultural infrastructure

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

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## 10.02 HEALTH FACILITIES

### 10.02-S-01 Health facilities

#### State Policy

VC## dd/mm/yyyy

Health-related facilities includes acute health, aged care, disability services and community care facilities. [19.02-1p2part]

#### **Objective 1 To integrate health facilities with local and regional communities. [19.02-1p1]**

- Strategy 1.1 Provide health facilities to address demographic trends, the existing and future demand requirements and the integration of services into communities. [19.02-1p2]
- Strategy 1.2 Facilitate health precincts for public and private developments including flexibility in use. [4.4.1.2, 19.02-1p3]
- Strategy 1.3 Require hospitals and other large health service facilities to locate in areas highly accessible to public and private transport. [19.02-1p4]
- Strategy 1.4 Protect defined air routes for air ambulances from inappropriate development. [New]

#### **Strategic planning guideline**

Strategic planning should:

1. Identify strategic locations for health facilities. [1.5.4.2]
2. Identify air routes for air ambulances to hospitals. [New]

### 10.02-gnut-01 Health facilities

#### Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

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## 10.03 EDUCATION FACILITIES

### 10.03-S-01 Education facilities

#### State Policy

VC## dd/mm/yyyy

#### **Objectives and strategies**

#### **Objective 1 To assist the integration of education facilities with local and regional communities. [19.02-2p1]**

- Strategy 1.1 Provide education facilities, to address demographic trends, the existing and future demand requirements and the integration of facilities into communities. [19.02-2p5]
- Strategy 1.2 Maximise access by walking and cycling to primary education facilities. [19.02-2p2]
- Strategy 1.3 Support secondary and tertiary education facilities in areas that are highly accessible to public transport. [19.02-2p3]
- Strategy 1.4 Support tertiary education facilities within or adjacent to activity centres. [19.02-2p4]
- Strategy 1.5 Design areas close to education facilities to encourage safe walking and cycling access. [19.02-2p6]
- Strategy 1.6 Facilitate libraries as community based learning centres. [19.02-2p7]

#### **Objective 2 To strengthen communities especially in small towns. [RGP]**

- Strategy 2.1 Plan for facilities and infrastructure needed to deliver education and training that supports growth. [RGP]

#### **Particular provisions**

1. Clause 52.40 – Government Funded Education Facilities

### Strategic planning guideline

Strategic planning should:

1. Identify strategic locations for education facilities. [\[1.5.4.2\]](#)

## 10.03-M00-01 Education facilities

**Regional Policy: Metropolitan Melbourne**

VC## dd/mm/yyyy

This policy is based on the Advisory Committee's interpretation of Plan Melbourne and may need to be reviewed before the PPF is finalised.

### Strategic planning guideline

Strategic planning should:

1. Identify opportunities to build tertiary education offerings in the west, focusing on the Sunshine and East Werribee Employment Clusters. [\[1.5.1.4\]](#)

## 10.03-gnut-01 Education facilities

**Local policy: Gumnut**

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

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## 10.04 COMMUNITY FACILITIES

### 10.04-S-01 Community facilities

**State Policy**

VC## dd/mm/yyyy

Community facilities include schools, libraries, preschools and childcare, health services, police and fire stations, recreation and sports facilities. [\[Clause 56.03-3\]](#)

#### Objectives and strategies

##### Objective 1 To provide for community facilities to meet the needs of the community

- Strategy 1.1 Support the provision of well-located community facilities that can be adapted for a variety of community uses.
- Strategy 1.2 Support the collocation of community facilities.
- Strategy 1.3 Maintain social and community facilities in key service centres, particularly district towns. [\[RGP\]](#)
- Strategy 1.4 Improve social and community facilities to ensure they are sustainable and can continue to attract new residents. [\[RGP\]](#)

#### Particular provisions

1. Clause 56 – Residential Subdivision

#### Strategic Planning Guidelines

Strategic planning should:

1. Prepare regional or local community facility strategies, plans or policies. [\[Clause 56.03-3\]](#)

### 10.04-gnut-01 Community facilities

**Local policy: Gumnut**

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required



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## 10.05 SPORT AND RECREATION FACILITIES

### 10.05-S-01 Sport and recreation facilities

#### State Policy

VC## dd/mm/yyyy

The provision of sports grounds and venues are important to the health and recreation of Victorians. Stadiums and venues are vital parts of sports infrastructure in the State. [\[New\]](#)

#### Objectives and strategies

**Objective 1 To ensure there are sufficient and appropriate opportunities and spaces for active recreation including shared use of premises, facilities and grounds.** [\[New\]](#)

Strategy 1.1 Plan community sports facilities so that they are not detrimental to other park activities. [\[11.03-1p13part\]](#)

#### Guidelines for decision makers

Guidelines:

1. Exclusive occupation of parkland by community organisations should be consistent with management objectives of the park to maximise broad community access to open space. [\[11.03-2p3\]](#)

#### Strategic planning guidelines

Strategic planning should

1. Consider short-term accommodation and tourism services when developing or renewing state sporting, cultural and heritage sites. [\[1.5.5.3\]](#)

### 10.05-gnut-01 Sport and recreation facilities

#### Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

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## 10.06 CULTURAL FACILITIES

### 10.06-S-01 Cultural facilities

#### State Policy

VC## dd/mm/yyyy

The Victorian Commission for Gambling and Liquor Regulation (VCGLR) is an independent statutory authority that administers Victoria's gambling and liquor laws and is responsible for liquor licensing.

#### Objectives and strategies

**Objective 1 To develop a strong cultural environment and increase access to arts, recreation and other cultural facilities.** [\[19.02-3p1\]](#)

Strategy 1.1 Facilitate a wide range of arts, cultural and entertainment facilities including cinemas, restaurants, licensed premises, live music venues and live theatres, in appropriate locations. [\[19.02-3p2\]](#)

Strategy 1.2 Maintain the existing major precincts for arts, sports and major events of state-wide appeal and establish new facilities at locations well served by public transport. [\[19.02-3p3\]](#)

Strategy 1.3 Avoid cinema based entertainment facilities not within or on the periphery of existing or planned activity centres. [\[17.01-1p5\]](#)

Strategy 1.4 Avoid large sports and entertainment facilities of metropolitan, State or national significance in out-of-centre locations unless they are well served by public transport and in locations that are highly accessible to their catchment of users. [\[17.01-2p4\]](#)

Strategy 1.5 Maintain amenity using a range of permit conditions, building design, urban design and land use separation techniques as appropriate to the land use functions and character of the area. [13.04-1p2]

Strategy 1.6 Recognise the impact of licensed premises on the amenity of the surrounding area. [New]

#### Particular provisions

1. Clause 52.27 – Licensed Premises

#### Guidelines for decision makers

Consider as relevant:

1. State Environment Protection Policy (Control of Music Noise from Public Premises) No. N-2 (Environment Protection Authority, 1989 - Publication S43). [13.04-1p4]

### 10.06-gnut-01 Cultural facilities

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

## 10.07 GAMING AND BROTHELS

### 10.07-S-01 Gaming and brothels

State Policy

VC## dd/mm/yyyy

The Victorian Commission for Gambling and Liquor Regulation (VCGLR) is an independent statutory authority that administers Victoria's gambling and liquor laws and is responsible for gambling and liquor licensing.

Consumer Affairs Victoria regulates the legal sex industry through the *Sex Work Act 1994* and the *Sex Work Regulations 2006*.

#### Objectives and strategies

**Objective 1 To ensure that gaming machines are situated in appropriate locations and premises.** [New]

Strategy 1.1 Recognise the social and economic impacts of the location of gaming machines. [New]

Strategy 1.2 Avoid gaming machines in specified shopping complexes and strip shopping centres. [New]

**Objective 2 To ensure that brothels are situated in appropriate locations and premises.** [New]

Strategy 2.1 Require brothels to establish or expand in accordance with the *Sex Work Act 1994*. [New]

#### Particular provisions

1. Clause 52.28 – Gaming
2. Clause 52.46 – Brothels

### 10.07-gnut-01 Gaming and brothels

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required