

Planning Policy Framework, Integration version March 2014

Revised SPPF with draft *Plan Melbourne* and RGPs included, and showing potential integration of local policy.

This document has been prepared by the SPPF Review Advisory Committee.

This document is based on the Advisory Committee's interpretation of the October 2013 version of Plan Melbourne, and the December 2013 versions of Regional Growth Plans.

The Committee proposes that state policy appears in each scheme, but regional policy appears only in relevant schemes. Local policy would appear only in the scheme to which it applies. All state and regional policy would appear in the Victoria Planning Provisions, but local policy would not.

This version shows the how policy would apply in the:

PLANNING POLICY FRAMEWORK
Clause: 07 Heritage

ABOUT THIS DOCUMENT

This document has been prepared by the SPPF Review Advisory Committee.

It is document a 'work-in-progress' of the Committee for comment. Comments are sought until 23 May 2014. An information package containing and explaining this document as well as general information about consultations and the actions of the Committee can be found on the website of the Department of Transport, Planning and Local Infrastructure at www.dtpli.vic.gov.au/planning. Go to the section listing current planning panels and advisory committees.

The Committee is headed towards an integrated version of state, regional and local policy to replace the SPPF and LPPF and provide a more streamlined and easy to interpret presentation of policy.

The Committee has benefited from feedback on its earlier 'foundation draft'. Two critical issues have emerged:

1. The 'rules of entry into the Planning Policy Framework (PPF), and
2. A more defined approach to language.

Mark up conventions

Clauses in this draft have been marked to identify where the policy has originated:

- [10.2p5] Clause and paragraph number from current SPPF. These policies may have been edited by the Committee.
- [New] New text introduced as part of a policy neutral review of the SPPF by the Committee.
- [Update] New text inserted after consultation with policy owners (State government departments and statutory authorities and agencies).
- [PM pg 10] [1.1.1.1] *Plan Melbourne* page reference or action reference
- [RGP] New text to implement Regional Growth Plans
- [DP] Metropolitan Planning Strategy Discussion Paper, 2012

Rules of entry

New policy must meet each of the rules of entry to be considered for inclusion in the PPF.

Rule 1. Status

1. At a state policy level, the policy must be formally adopted policy of the State Government.
2. At a regional policy level, the policy must be formally adopted policy of the State Government or all the affected councils.
3. At the local policy level, the policy must be formally adopted policy of the relevant planning authority, or the State Government.

Rule 2. Relevance

1. The policy must achieve at least one of the following four objectives:
 - (a) facilitate sound, strategic planning and co-ordinated action at State, regional and municipal levels
 - (b) facilitate the integration of land use and development planning and policy with environmental, social, economic, conservation and resource management policies at State, regional and municipal levels
 - (c) facilitate development
 - (d) facilitate positive actions by responsible authorities and planning authorities to meet the planning objectives of Victoria.
2. The policy is best applied through the land use planning and development system.

Rule 3. Drafting

1. The text of the policy must be prepared in a form that meets the drafting conventions of the Planning Policy Framework.

Rule 4. Document references

1. Documents required to make or inform a planning decision, which meet Rule 1, may be included under “Guidelines for decision makers.”
2. Documents which do not meet Rule 1, but which form useful background as to why a policy has been drafted in a particular way, may be included as “Background Documents”.

Defined language

Strategies

The following matrix of strategy verbs presents the Committee’s approach to the use of verbs in strategies based on the policy approach to be taken and the type of action to which the policy is directed. It identifies whether the strategy has a focus of facilitation, regulation, further planning work or identifying matters for consideration.

Matrix of strategy verbs		APPROACH TO BE TAKEN		
		Make it happen (facilitate)	Support it happening (support)	Control what happens (should must)
ACTION THEMES	Build new	Facilitate Provide	Support Create	Require
	Repair	Upgrade	Improve	Restore
	Reinforce	Maintain	Conserve	Protect Reinforce
	Preserve	Reduce (the adverse impact)	Minimise (the adverse impact)	Avoid (the adverse impact)
	Decide	Recognise Balance		
	Plan	Prepare (a specific type of plan) Plan/design Use (a specific technique or approach)		

Particular provisions

Particular provisions relevant to the policy matter have been listed to aid the decision maker.

Guidelines for decision makers

These include:

1. Relevant matters to be considered
2. Information to be supplied with permit applications
3. Standards that should be met in planning decisions.

Documents to be considered as relevant hold weight in decision making, at the discretion of the decision maker.

Strategic planning guidelines

The strategic planning guidelines are intended to indicate desirable further strategic work within a framework of continuous improvement.

List of strategic planning guideline verbs	a)	Monitor, consider
	b)	Review
	c)	Plan, Prepare (a specific type of plan), Identify
	d)	Use

Background documents

These are reference documents that provide background information to assist in understanding the context within which objectives, strategies and guidelines have been framed.

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07 HERITAGE

07.01 LANDSCAPE AND NATURAL HERITAGE

07.01-S-01 Landscape and natural heritage

State Policy

VC## dd/mm/yyyy

Cultural heritage includes the aesthetic, archaeological, architectural, cultural, historical, scientific or social significance of places. These values are found in all types of places: be they landscapes, buildings, archaeological sites, gardens, natural areas or objects. [\[New\]](#)

Objectives and strategies

Objective 1 To conserve landscapes with heritage significance. [\[15.03-1p1\]](#)

Strategy 1.1 Conserve landscapes of aesthetic, archaeological, cultural, historical, scientific, or social significance, or otherwise of special cultural value. [\[15.03-1p4\]](#)

Strategy 1.2 Maintain elements that contribute to the importance of the heritage landscapes. [\[15.03-1p6\]](#)

Strategy 1.3 Support the conservation and restoration of contributory elements. [\[15.03-1p7\]](#)

Particular provisions

1. Clause 52.37 – Post boxes and drystone walls

Guidelines for decision makers

Consider as relevant: [\[15.03-1p10\]](#)

1. The decisions and recommendations of the Heritage Council of Victoria. [\[15.03\]](#)

Strategic planning guidelines

Strategic planning should:

1. Review and document landscapes of natural and cultural heritage significance for their inclusion in the planning scheme. [\[15.03-1p2part\]](#)
2. Identify in planning schemes landscapes places of natural and cultural heritage significance. [15.03-1p2part\]](#)

07.01-gnut-01 Landscape and natural heritage

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

07.02 ABORIGINAL CULTURAL HERITAGE

07.02-S-01 Aboriginal cultural heritage

State Policy

VC## dd/mm/yyyy

The *Aboriginal Heritage Act 2006* (the Act) is the Victorian Government's legislation for protecting Aboriginal cultural heritage.

Objectives and strategies

Objective 1 To conserve places of Aboriginal cultural heritage significance. [\[15.03-2p1\]](#)

Strategy 1.1 Conserve pre- and post-contact Aboriginal cultural heritage places. [\[15.03-2p3\]](#)

Guidelines for decision makers

Guidelines:

1. Permit approvals should align with recommendations of a Cultural Heritage Management Plan approved under the *Aboriginal Heritage Act 2006*. [15.03-2p4]

Consider as relevant: [15.03-2p5]

1. The *Aboriginal Heritage Act 2006* for all Aboriginal cultural heritage. [15.03-2p6]
2. The findings and recommendations of the Victorian Aboriginal Heritage Council. [15.03-2p7]
3. The findings and recommendations of the Heritage Council of Victoria for post-contact Aboriginal heritage places where relevant. [15.03-2p8]

Strategic planning guidelines

Strategic planning should:

1. Use Aboriginal maps of country. [4.7.2.2]
2. Review and document places of Aboriginal cultural heritage significance, in consultation with relevant Registered Aboriginal Parties, as a basis for their inclusion in the planning scheme. [15.03-2p2]
3. Identify in planning schemes places of Aboriginal cultural heritage significance. [15.03-2p2]

07.02-gnut-01 Aboriginal cultural heritage

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required

07.03 BUILT HERITAGE

07.03-S-01 Built heritage

State Policy

VC## dd/mm/yyyy

The *Heritage Act 1995* establishes the Victorian Heritage Register to protect the State's most significant heritage places and objects. Other places may be covered by a Heritage Overlay within a planning scheme.

Objectives and strategies

Objective 1 To conserve places of heritage significance. [15.03-1p1]

- Strategy 1.1 Conserve places of aesthetic, archaeological, architectural, cultural, scientific, or social significance, or otherwise of special cultural value. [15.03-1p4]
- Strategy 1.2 Support development that respects places with identified heritage values and creates a worthy legacy for future generations. [15.03-1p5]
- Strategy 1.3 Maintain elements that contribute to the importance of the heritage place. [15.03-1p6]
- Strategy 1.4 Support the conservation and restoration of contributory elements. [15.03-1p7]
- Strategy 1.5 Maintain or improve an appropriate setting and context for heritage places. [15.03-1p8]
- Strategy 1.6 Facilitate adaptive reuse of heritage buildings whose use has become redundant. [15.03-1p9]

Particular provisions

1. Clause 52.37 – Post boxes and drystone walls

Guidelines for decision makers

Consider as relevant: [15.03-1p10]

1. The decisions and recommendations of the Heritage Council of Victoria. [15.03]

Strategic planning guidelines

Strategic planning should:

1. Review and document places of cultural heritage significance as a basis for their inclusion in the planning scheme. [\[15.03-1p2\]](#)
2. Identify in planning schemes places of natural and cultural heritage significance as a basis for their inclusion. [\[15.03-1p2\]](#)
3. Consider short-term accommodation and tourism services when developing or renewing state sporting, cultural and heritage sites. [\[1.5.5.3\]](#)

07.03-gnut-01 Built heritage

Local policy: Gumnut

C## dd/mm/yyyy

Local policy tailored for each municipality can be inserted here if required